FY26-FY30 CAPITAL PLAN

Maura T. Healey, Governor | Kimberley Driscoll, Lt. Governor

Investing in Sustainable Infrastructure, Protecting Land, and Ensuring Clean Water

Jacob Hunnicutt and Hannah Frisch, Fiscal Policy Analysts; Natalie Albanese, Senior Fiscal Policy Analyst; Jake Rooney, Fiscal Policy Manager

Overview

The FY26-FY30 Capital Investment Plan (CIP) supports bold investments to strengthen infrastructure, build upon our innovation economy, protect Massachusetts communities against increasing extreme weather events, and promote clean and affordable energy, over the next five years. Central to this vision is a whole-of-government strategy that fosters private innovation, incorporates stakeholders from urban to rural settings, and pools state resources and expertise to meet the demands of our communities and economy.

The Healey-Driscoll Administration focuses on several key components to keep Massachusetts at the forefront of climate technology, sustainability, and resilience, including: the protection of natural resources and native wildlife, electrifying and lowering the energy costs of buildings and transportation, and configuration of financial and policy instruments. To advance this commitment, the CIP supports an equitable and climate-conscious strategy across state government through investments such as:

- **\$671.5 million** for the Clean Water Trust, via a combination of state funding and federal partnerships, to update and enhance water infrastructure.
- **\$614.2 million** through a combination of state and other MassDOT sources to invest in safe climate-friendly transportation options, including the Safe Routes to School program, the Complete Streets program, and the Shared Streets and Spaces program.
- **\$181.5 million** to the Department of Conservation and Recreation (DCR) to ensure parks, paths, and recreational locations are accessible to all residents.
- **\$225 million** for land preservation and protection of nature and wildlife.
- **\$158.2 million** to replace, upgrade, and electrify Commonwealth vehicles.
- **\$129.5 million** in **Municipal Vulnerability Preparedness (MVP)** funding to help municipalities strengthen, restore, and protect local infrastructure.
- **\$115.0 million** in the **Public Housing Sustainability and Resiliency program** to reduce emissions produced by the public housing portfolio.
- \$113.0 million for decarbonization efforts at State Universities and Community Colleges
- **\$61.8 million** in grants to municipalities for inland dam and seawall projects to improve safety and prevent waterway or precipitation-based flooding.

Executive Office for Administration and Finance

Investing in Sustainable Infrastructure, Protecting Land, and Ensuring Clean Water

Local Climate Action

The FY26 CIP funds critical investments in the Commonwealth's ability to withstand, rapidly recover from, adapt to, and mitigate severe weather. The capital budget allocates **\$122.3 million** to **Municipal Vulnerability Preparedness (MVP) Implementation** to supply cities and towns with grants for community-led climate change resilience projects. This is supported by **\$7.2 million** towards **Municipal Vulnerability Preparedness (MVP) Planning** to identify vulnerabilities in local infrastructure to climate change. The CIP further devotes **\$120 million** annually towards **ResilientMass** to help the state adapt to increasing floods, extreme heat, and coastal erosion.

FY26 Planned ResilientMass Spending:

Lead Agency	FY26
Exec Office of Energy and Environmental Affairs	\$10.5 M
Department of Conservation and Recreation	\$6.7 M
Department of Environmental Protection	\$1.9 M
Department of Fish and Game	\$1.8 M
Department of Agricultural Resources	\$750 K
Bottom line	\$23.8 M

Land Conservation and Biodiversity Stewardship

The CIP continues to support efforts to preserve the Commonwealth's rich biodiversity and includes **\$2.3 million** for the design, permitting, enhancement, and restoration of biodiverse marine habitats. **\$9.0 million** is included for work to identify PFAS (Per/Polyfluoroalkyl Substances) contamination in coastal and freshwater locations and prioritizing infrastructure that addresses PFAS discharge. **\$7.5 million** is included for species and habitat restoration and the protection of marine ecosystems and is complimented by **\$750,000** for statewide hydraulic model funding to facilitate the permitting and design of water crossings to allow aquatic organism passage across streams. To promote land protection and conservation, the CIP includes **\$211.7 million** for EEA to continue working towards these goals, including:

- \$27.7 million for Greening the Gateway Cities Program to increase tree coverage in urban residential areas and reduce heating and cooling energy use.
- \$12.9 million to administer, implement, and monitor land habitat protection programs.
- **\$5.0 million** for Land Use Planning Grants to help municipalities plan, regulate, and conserve land consistent with the Massachusetts' Sustainable Development Principles.

Executive Office for Administration and Finance

Investing in Sustainable Infrastructure, Protecting Land, and Ensuring Clean Water

Inland Flood Mitigation and Coastal Resilience

The Healey-Driscoll Administration has made key investments in communities vulnerable to the effects of coastal erosion and flooding. The CIP includes **\$36.7 million** to inspect, study, provide emergency remedial work, and technical assistance for dams across the Commonwealth. Additionally, this work is supported by **\$61.8 million** in grants to municipalities for inland dam and seawall projects to improve infrastructure and safety. To ensure the continued maintenance of state flood control systems, **\$49.4 million** is devoted to annual repairs of DCR's flood control structures, including the Charles River and Amelia Earhart dams. The CIP additionally includes **\$4.1 million** for municipal technical assistance grants to upgrade locally owned culverts and bridges.

Clean and Healthy Environment and Recreation

The FY26-FY30 CIP mobilizes state resources and federal match programs to address clean water and air infrastructure needs. Specifically, the CIP leverages federal partnerships via the **Clean Water Trust** to invest **\$671.5 million** in clean water and clean drinking water infrastructure projects, with **\$31.8 million** derived from bond cap. The CIP also utilizes federal partnerships via the **EPA Match on Superfund Clean Up Sites** to commit **\$165.0 million** annually for remediation and treatment at superfund sites to address hazardous waste at 31 locations across Massachusetts with **\$9.0 million** leveraged through bond cap. Additionally, the CIP includes approximately **\$12.0 million** for investments aimed at preserving environmental health and addressing contamination of air and water resources, including investments focused on ambient air monitoring, maintaining water quality, and reducing nitrogen pollution.

Climate-Smart Farms and Secure Food Systems

Investing in farms and food producers ensures residents have access to healthy and fresh produce. In response to the rising cost of food production, processing, and transportation, the FY26-FY30 CIP includes several items to combat food fragility and enhance agricultural capacity statewide. Chief among them is the **Food Security Infrastructure Grant** which will invest **\$25 million** to expand access and production of local food in FY26.

Several items are dedicated to enhancing the states' agricultural economy and capacity by incentivizing the procurement of food from Commonwealth producers and distributors. The **Mass Food Venture Program** aims to provide **\$3.2 million** in grants to increase access to healthy affordable food options, with a focus on communities of low or moderate income. The **Agricultural Food Safety Improvement Program (AFSIP)** utilizes **\$2.5 million** to increase the sale of Massachusetts agricultural products by maintaining or increasing market access and promoting food safety measures. The capital budget also supports an additional **\$4.4 million** in grants for farmers to expand, upgrade, and modernize operations in exchange for a fixed-term covenant on farm property via the **Farm Viability Enhancement Program (FVEP)**.

Executive Office for Administration and Finance

Investing in Sustainable Infrastructure, Protecting Land, and Ensuring Clean Water

Additionally, the CIP supports **\$2.8 million** under the **Farmland Action Plan** to improve data collection to mitigate the impacts of climate change on agricultural production.

Climate Readiness Across Municipalities and Rural Economies

The durability of municipal infrastructure is essential for the long-term health and sustainability of the Commonwealth's environment. This CIP makes strategic investments in rural communities, which are especially integrated in their environment, as well as supports municipal governments' ability to enhance the resilience of their environment and infrastructure from the adverse impacts of climate change:

- \$107.6 million for Community Investment Grants Programs to support land acquisition, parks creation and renovation, and water supply protection in towns and municipalities.
- **\$61.7 million** in grants to municipalities for inland dam and seawall projects to improve safety and prevent waterway or precipitation-based flooding.
- \$14.0 million for Land Protection Grants to partner with land trusts and support their acquisition of land.
- \$5.0 million for Cranberry Bog Restoration to protect agricultural wetlands.
- **\$1.2 million** to assist public entities to develop water asset management systems.

Investments in Environmental Technology and Clean Energy

The FY26 CIP represents a major investment in environmental technology and relies heavily on coordinating inter-agency expertise and resources to build a whole-of-government approach to climate resiliency and innovation. In collaboration with the Executive Office of Economic Development, **\$57.5 million** is committed over five years to meet the Commonwealth's climate goals and capitalize on Massachusetts' position as an economic leader in climate innovation. Funds will be allocated towards the **Massachusetts Clean Energy Center (MassCEC)** to stimulate research, development, innovation, manufacturing, and development of climate technologies across the state. Additionally, this investment will support the development and advancement of the offshore wind industry.

Supporting Clean Transportation

Given the significant exposure to climate-related risks, MassDOT is committed to building a more resilient and sustainable transportation system through investments in climate resilient infrastructure, electrification, and providing alternative modes of travel.

In the FY26-FY30 CIP, MassDOT's efforts aim to improve connectivity and safety across all modes of transportation. These programs include the **Safe Routes to School program**, **Bicycle and Pedestrian program**, **Bicycle and Pedestrian Modal Implementation program**, the **Complete Streets program**, and the **Shared Streets and Spaces program**.

Executive Office for Administration and Finance

These programs total **\$614.2 million** in the FY26-FY30 CIP and include **\$98.6 million** in FY26 and **\$135.2 million** in FY27.

The CIP also includes investments to advance vehicle electrification across the Commonwealth, including **\$158.2 million** for a centralized effort to replace the Commonwealth fleet. The Office of Vehicle Management (OVM) aims to replace overdue vehicles with energy efficient models and add over 700 electric vehicles to the state's fleet over ten years which will put the state ahead of the goal to reach 20% zero-emission vehicles by FY30. The CIP also includes **\$15.0 million** to support the procurement, installation, and upkeep of electric vehicle charging infrastructure. Through the **National Electric Vehicle Charging Infrastructure program (NEVI)**, MassDOT is installing charging stations along the interstate system (**\$13 million** over FY26-30, **\$8 million** combined in FY26 and in FY27). MassDOT is also partnering with the RTAs to decarbonize their fleets and facilities (**\$27.7 million** over FY26-FY30, **\$14.8 million** combined in FY26 and FY27).

Increasing Resilience in Public and Affordable Housing

The Healey-Driscoll Administration is committed to increasing sustainability and climate resilience in public and affordable housing . The FY26-FY30 CIP invests **\$115.0 million** in the **Public Housing Sustainability and Resiliency program.** This notable program funds projects to reduce greenhouse gas emissions produced by housing construction and to make the state's portfolio more resilient to the effects of climate change. This program also supports projects to improve the indoor air quality within the buildings which will in turn improve the health of occupants. This strategic investment supports the state's goal of net-zero green house gas emissions by 2050. Targeted awards focus on replacing aging fossil fuel HVAC equipment with electric equipment before the components fail and making highly vulnerable Local Housing Authority developments significantly more resilient to flooding and extreme heat.

Additionally, the FY26-FY30 CIP invests **\$88.0 million** for **Climate Resilient Affordable Housing**, a component of the Healey-Driscoll Administration-created HousingWorks program. These resilient grants support the development of affordable housing that is sustainable, resilient to climate change, and "deep green," as well as the retrofitting of existing affordable housing units. A climate-resilient approach to housing development can increase up-front costs of development projects, but ultimately reduces operating costs for owners, preserves longterm affordability for tenants (i.e. lowered utility costs), and mitigates known vulnerability risks associated with climate change.

For more information on climate resilient infrastructure and decarbonization initiatives in the FY26-FY30 CIP, please see the **<u>Preserving Assets</u>** budget brief.

Executive Office for Administration and Finance