

FY25-FY29 CAPITAL PLAN

Maura T. Healey, Governor | Kimberley Driscoll, Lt. Governor



Protecting and Preserving Our Assets

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Introduction

The Commonwealth's capital assets span over 1,700 major buildings and over 65 million square feet. In the FY25-FY29 Capital Investment Plan, the Healey-Driscoll Administration prioritizes protecting and preserving these existing state assets by providing resources that extend asset life, minimize operating costs, and maximize building efficiency and decarbonization at Commonwealth facilities.

Asset Stewardship

The FY25-FY29 CIP sustains deferred maintenance investment levels across all sectors, committing \$14 million (\$66.1 million over five years). The CIP also increases funding dedicated to decarbonization initiatives with an FY25 investment of \$28.2 million (\$309.1 million over five years). Additionally, the CIP includes a new program to fund deferred maintenance and capital projects specifically at sheriffs' campuses, modeled on the successful approach used in higher education. This initiative allocates \$51.4 million over five years, ensuring these facilities receive the necessary upgrades and improvements. The CIP reflects DCAMM's all-agency approach to decarbonization and climate resilience. It includes specific investments in retrofitting existing buildings to eliminate fossil fuel use. Following the models exemplified by projects ranging from the Chelsea Community Living Center to new higher education buildings in Framingham, Charlestown, and Westfield, to a passive-house certified facilities operations building in Northborough, all major capital construction and renovation projects identified will avoid carbon sources for their infrastructure. Real estate initiatives leverage private investment to support energy efficient and resilient design strategies for redevelopment. Smaller projects that address deferred maintenance challenges also often result in reducing dependency on fossil fuels, increased energy efficiency, and eliminating risks associated with the unavoidable impacts of a changing climate.

Though safeguarding the Commonwealth's capital assets is a central theme throughout the CIP, the Healey-Driscoll Administration is dedicated to supporting the continued seamless delivery of critical major projects particular funding and attention to the Cape Cod bridges, Trial Courts renovations, the Holyoke and Chelsea Veterans' Homes, and the relocation of the Lemuel Shattuck Hospital.

Major Capital Initiatives

Cape Cod Bridges

The Sagamore and Bourne bridges are critical to the economy of Cape Cod and the surrounding communities. However, at nearly 90 years old, these bridges require frequent maintenance and no longer meet the needs of today's travelling public. Replacing these aging bridges is a top CIP priority. To support progress on this complicated project, which spans federal and state jurisdiction, the Healey-

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Driscoll Administration has committed \$700 million in state funding to complete new Bourne and Sagamore bridges. This 5-year plan includes \$268 million towards this important work and ensures we are on track to meet that long-term funding commitment. Funding will be split between early action design work to prepare the site for the larger bridge replacement, utility relocation cost increases, as well as making a substantial commitment to matching federal investments in future construction costs.

Courts

The courts in Massachusetts provide essential services to the community, ensuring justice and legal proceedings are carried out effectively. The average age of the courts in Massachusetts is 76.6 years. The FY25-FY29 CIP invests in court modernization to meet today's needs, improve government efficiency, maintain safe environments for those at work, those who utilize services, and those who are visiting. These investments will help to upgrade outdated infrastructure, integrate advanced technologies, and create more functional spaces.

The Springfield Hall of Justice has served Longmeadow, Springfield, and West Springfield since its completion in 1874. Recently, a facilities assessment identified aging infrastructure and systems in need of significant repair, renovation, or new investment. DCAMM is currently studying construction options for a new Springfield Hall of Justice that will consolidate all court departments, including Housing and Juvenile Court, which are currently located in the building adjacent to the Hall of Justice. The Healey-Driscoll Administration dedicates \$92.1 million from FY25-FY29 to support a new Springfield Hall of Justice, with additional investments to be made in FY29 and beyond. The broad capital objectives of the Trial Court sector are being simultaneously incorporated into the proposed designs for the significant new capital projects underway in Quincy, Lynn, and Framingham. The Healey-Driscoll Administration includes \$123.0 million to consolidate Framingham's district, juvenile, veterans, and housing court into a single Regional Justice Center. \$68.5 million is also dedicated to renovations at the Lynn District court and \$96.8 million will go toward replacing the Quincy District Court building.

Veterans' Homes

Veterans' homes play a crucial role in providing comprehensive care and support to those who have served our country. These facilities offer not only housing but a range of essential services, including medical care, rehabilitation, and social activities, ensuring veterans receive the dignified and respectful treatment they deserve.

The Capital Investment Plan aggressively leverages all available federal funding for the construction of new Chelsea and Holyoke Veterans' Homes. The federal government provides up to 65% reimbursement for the two projects, with the Commonwealth contributing a 35% match, for a total five-year federal investment of \$290.4 million.

The Division of Capital Asset Management and Maintenance (DCAMM), in partnership with the Executive Office of Veterans' Services (EOVS), is working on a phased rehabilitation and modernization of the Veterans' Home in Chelsea – Domiciliary Campus. The Chelsea Veterans' Home is a long-term care facility that has been in continuous operation since the end of the Civil War. The Healey-Driscoll Administration leverages \$4.5 million in state funding to address deferred maintenance needs at the Domiciliary Campus and extend its useful life.

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The Commonwealth is committed to making the capital investments required to support the necessary facility improvements for the Veterans' Home in Holyoke, both for immediate fixes and long-term changes. The Holyoke Veterans' Home was established in 1952 and has supported thousands of elderly and disabled Veterans over the years. The Capital Investment Plan includes \$275 million in federal funds over the life of the project and \$145.9 million in state funds over five years. This funding supports a new 350,000 square foot replacement building providing long-term care for 234 U.S. Veterans and 40-person Adult Day Health program.

Lemuel Shattuck Hospital

One of the largest projects currently in construction is the renovation of the former Boston Medical Center Hospital in the South End to replace the Lemuel Shattuck Hospital. Built in 1954, the Shattuck Hospital requires extensive renovations to maintain its current level of care. This hospital serves a diverse population, providing critical medical and mental health services. Its renovation is essential to the overall healthcare system in Massachusetts, ensuring that it continues to offer high-quality care and meet the evolving needs of the community. By relocating to the East Newton Pavilion in Boston's South End, the Commonwealth can provide uninterrupted service to patients in an improved environment with a project significantly more cost-effective than new construction. The Healey-Driscoll Administration invests \$291.2 million over five years to support the renovation and transition from the Lemuel Shattuck Hospital to the East Newton Pavilion. The scope of the project includes optimization of current systems, complete energy savings improvements, and improvements to climate resiliency. The project is expected to be completed in 2025 and will provide medical and psychiatric treatment to diverse patient populations requiring multi-disciplinary care and support.

Higher Education

The ongoing commitment to higher education is demonstrated through the continued delivery of major projects already underway. These initiatives include substantial renovations and expansions across various campuses, aimed at enhancing educational facilities and resources. Ongoing projects include:

- UMass Dartmouth Building Infrastructure Modernization
- UMass Lowell Olney Hall Modernization
- Salem State University - Meier Hall Addition/Horace Mann Building Renovation
- Mass Maritime Academy - Technology and Engineering Lab Modernization
- Quinsigamond Community College - IQ Center
- Bunker Hill Community College - E Bldg Renovation - Student Success Ctr

MassDOT Grants

MassDOT works closely with cities and towns and builds partnerships providing technical assistance and funding for local grant and reimbursement programs. For FY25-FY29, much of the funding provided to municipalities is through the Chapter 90 program, which unlocks an annual apportionment to each municipality based on a formula that accounts for population, employment and roadway mileage. The FY25-FY29 CIP invests \$1.02 billion for the Chapter 90 program, which includes an additional \$20 million above last year's CIP for the construction and reconstruction of municipal ways, with a specific portion going directly to rural areas.

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Beyond this important program, MassDOT operates several local competitive grant programs to support targeted community investments. Some program highlights include: the Municipal Pavement Program (\$125 million in FY25-29; \$25 million in FY25) and Municipal Small Bridge Program (\$75 million in FY25-29; \$15 million in FY25), the Local Bottleneck Reduction Program (\$27 million in FY25-29; \$6 million in FY25), the Complete Streets program (\$75 million in FY25-29; \$15 million in FY25), and the Shared Streets and Spaces program (\$32.5 million in FY25-29; \$6.5 million in FY25). Municipalities are also eligible to apply to the Community Transit Grant Program which improves mobility options for the elderly and individuals with disabilities of all ages through grants for vehicle and equipment purchases. Capital support for this program is \$115.9 million in FY25-29 (\$21.9 million in FY25).

2023 ResilientMass Plan

The ResilientMass Plan is Massachusetts' 2023 State Hazard Mitigation and Climate Adaptation Plan. The ResilientMass Plan focuses on identifying the most urgent climate impacts facing MA and building statewide capacity for climate change adaptation and resilience. The state agency-led actions range from increasing coastal resilience to biodiversity protection, climate-smart agriculture, urban cooling through tree planting, and more. In support of these goals, EEA's FY25 CIP provides funding for over 50 ResilientMass Plan actions within their agencies at a total funding amount of \$25 million. HLC incorporates an additional \$18 million investment towards the ResilientMass goals in the FY25 CIP to advance priority resiliency improvements in state-aided public housing authorities. These actions are incorporated into several existing plan items in addition to the following new plan items (more details on these and other climate and resiliency initiatives can be found in the **Climate & Resiliency Budget Brief**):

- Resilience Thin Public Housing (\$18.0 million)
- Habitat and Species Conservation (\$1.8 million)
- Statewide Hydraulic Model (\$1.8 million)
- Nature Based Solution and Permit Streamlining (\$1.7 million)
- Analysis of PFAS Concentrations at Wastewater Treatment Plants and Waste (\$1.0 million)
- Marine Fisheries Monitoring (\$276,000)
- State Energy Infrastructure Resilience (\$350,000)
- Water Resources Protection (\$290,000)
- ResilientCoasts Plan Implementation (\$175,000)
- Coastal and Marine Water Quality Monitoring (\$150,000)